Final Report for Stafford Borough Council

July 2009
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1. Introduction

1.1 Background

1.1.1 This project was commissioned by the Forward Planning Section at Stafford Borough Council, with funding support from English Heritage, to form part of the evidence base for the options assessment of their local spatial strategy.

1.1.2 A methodology for assessing historic environment information has emerged from work carried out in the southern counties of England in response to proposed large scale housing developments. The particular aim of these projects was to integrate the Historic Landscape Characterisation (HLC) information with the more site based data held by the Historic Environment Records (HERs). Historic environment assessments were pioneered by the Thames Gateway Project, which was further developed by Essex County Council for two of its districts. More recently Shropshire County Council undertook a historic environment assessment for the Shrewsbury New Growth Point area. This work was assessed using the criteria produced by Essex County Council.

1.1.3 Staffordshire County Council (SCC) in conjunction with Lichfield District Council and English Heritage produced a Historic Environment Assessment (HEA) for Lichfield, Burntwood and Tamworth in February 2009. This followed the methodology used by Shropshire County Council taken from the ‘Shrewsbury New Growth Point Historic Environment Assessment: Project Design’.

1.1.4 It was agreed between the SCC Cultural Heritage Team, English Heritage and Stafford Borough Council (SBC) that the historic environment assessment for Stafford would follow the methodology used in the Lichfield District Historic Environment Assessment.

1.2 Historic Landscape Character (HLC)

1.2.1 The HLC project forms part of a national mapping project. It was carried out by SCC in partnership with English Heritage, over three years and was completed in March 2006. The aim of the HLC was to produce a broad assessment of the historic and archaeological dimensions of the county’s landscape as it exists today, which was produced upon a GIS-based digital map supported by a database. The HLC data sits within the Staffordshire Historic Environment Record (HER) database. The HER holds information on the county’s archaeological and historic sites, monuments and buildings.

1.2.2 The HLC is a dynamic model for the county and subsequent to its production the dataset has been assessed to produce refined maps and a map of the late medieval landscape of the county. Both of these maps have been used to understand change within the county and they were both used in the development of this project.
1.2.3 The HLC and HER data form the basis of the Historic Environment Assessment for the Haywoods.

1.3 Integrated Environment Assessment

1.3.1 The Stafford Borough HEA is also based upon work being carried out by the SCC Cultural Heritage Team for the whole county through a process of Integrated Environmental Assessment (IEA). The IEA is currently in progress and will integrate data from the historic environment, biodiversity and landscape character. The first phase of the historic environment aspect of the IEA divided the county into Historic Environment Character Areas (HECAs). These were based upon an understanding of the development of the landscape of the county from the medieval/post medieval period onwards based upon the HLC data. Across Staffordshire 77 HECAs were identified and the second phase of the work for the IEA is to integrate the HER data. It was established in the Lichfield Historic Environment Assessment (HEA) that the results of the HECA would feed into an overall understanding of the historic environment across the whole district. Consequently the HECAs covering Stafford Borough are similarly included as part of this report.

2. Aim

2.1 The aim of the project was to provide an overview of the historic environment of the district through the HECAs at a broad level. For the buffered area around the Haywoods a more detailed assessment of the historic environment character was undertaken. The assessment included a scoring system to evaluate the impact of medium to large scale housing development upon each of the zones. The extent of the project area to be assessed was agreed between the Cultural Heritage Team, SCC and Stafford Borough Council.

3. Project Methodology

3.1 Overview

3.1.1 The methodology was undertaken in two phases and the relationship between these phases is shown in figure 1. The first phase was to identify the Historic Environment Character Areas (HECAs) falling within the Borough. The HECAs provide an overview of the historic environment across the Borough. The second phase was to look more closely at those parts of the HECAs which fell within the project area around the Haywoods. The HECAs were subdivided into Historic Environment Character Zones (HECZs) for the Haywoods. The HECZs are more geographically discrete than the HECAs which enabled a more detailed analysis of the historic environment to be carried out.
3.1.2 The results of the HECZs element of the project forms Appendix 3 of this document.

3.2 Phase 1 – Historic Environment Character Areas

3.2.1 The first phase of the Haywoods HEA was to develop the work being carried out for the IEA by integrating the HER data into the countywide HECAs.

3.2.2 A separate report for each HECA that lies around the Haywoods will be produced which provides an overview of the historic environment. This incorporates the HLC with the HER data and is informed by a general understanding of the topographic, land form and general drift geological influences upon human activity and agency.

3.2.3 The final section of each HECA report, the Historic Environment Considerations, looks at the impact of medium to large scale development within each of the character areas and addresses issues which should be addressed by any future development proposals. These considerations will be partly based upon the West Midlands Research Frameworks for archaeological work within the Region. However, these documents were not fully completed at the time of this study and this report will need to be updated once the final versions are published.

3.3 Phase 2 – Historic Environment Character Zones

3.3.1 The second phase was to provide a more detailed Historic Environment Assessment of the project area around the Haywoods.

3.3.2 The methodology for this section follows that established by the Lichfield District HEA using the Essex County Council model for assessing significance (see appendix 1). This produced a scoring system based upon set criteria. A GIS layer was also produced of all the zones which ranks them in terms of their significance.

3.3.3 The reports summarise the main areas of interest followed by the archaeological and historic character of each zone. This information is
brought together and analysed following the model for significance detailed in Appendix 1.

3.4 Potential uses for the document

3.4.1 The assessment was produced specifically for the Stafford Borough housing allocation areas and has identified areas where the historic environment is a consideration when assessing the most appropriate location for new housing development. The summary of each report provides a short paragraph on the importance of the historic environment in each zone along with guidance or advice on the ways in which development may have an impact upon the historic environment.

3.4.2 The documents can be used to identify historic environment considerations at an early stage in the planning process within each zone. The reports summarise the potential historic environment impacts and opportunities that would need to be taken into account to ensure the conservation and enhancement of the historic environment assets within the Borough.

3.4.3 The project provides an initial assessment of the potential for the historic environment within each zone. However the assessment is not intended to replace the need to consult the SCC Cultural Heritage Team at an early stage to identify potential impacts and the possible need for mitigation on individual development sites or areas.
Map 1: HECAs and HHECZs
4. Summary Analysis of the Haywoods HECAs

4.1 There are two HECAs that coincide with the Haywoods HEA project area which were identified by their earliest discoverable landscapes. The overview reports for each of the HECAs can be found under Appendix 2.

4.2 The legends shown below should be used in reference with the following maps which are included under this chapter.

**Legend**

- Building or Structure
- Monument
- Watermeadows

Fig. 2: Legend for the HER data maps

**Legend**

- 18th/19th century planned field systems
- 18th/19th century semi planned field systems
- Ancient Woodland
- Artificial water bodies
- Communications
- Early Assarts
- Early Irregular Enclosure
- Early Unenclosed Land
- Early small rectilinear fields
- Enclosed hill pasture
- Historic parks and gardens
- Industrial & Extractive
- Military
- Miscellaneous Floodplain Fields
- Natural Open Water
- Other Recent Woodlands

- Other early woodlands
- Other parkland
- Piecemeal Enclosure
- Plantations
- Post 1880s Re-organised fields
- Post 1880s Settlement
- Post 1880s small replanned field systems
- Pre 1880s Settlement
- Pre 1880s drained wetlands
- Pre 1880s paddocks & closes
- Re-organised piecemeal enclosure
- Recent or re-established unenclosed land
- Recent replanted ancient woodland
- Recent woodland clearance
- Squatter Enclosure

Fig. 3: Legend for the Refined HLC maps
4.3 **HECAs 13g (see maps 2 to 4)**

4.3.1 The HECAs pre-fixed 13 all lie within which dominate the eastern half of the county. It is within these character areas that some of the earliest known sites are located, with monuments dating from the Neolithic onwards. However, there remains the potential for Palaeolithic sites to survive upon the gravel terraces of the principal river valleys throughout the study area. Important evidence could include environmental material such as faunal remains, material culture such as flint tools and potentially even working sites. These will subsequently have been masked by the deposition of alluvium and colluvium. Often only the activities of extraction industries will extend deep enough to expose such material as in the case of the woolly rhinoceros found in gravel deposits at Whitemoor Haye Quarry in 2002. However, there does remain the potential for archaeologically significant remains associated with this period to be present relatively close to the surface largely as small unstratified finds. Where deeper excavations are required as part of the development process within the river valleys account must be taken of the potential to encounter Palaeolithic remains.

4.3.2 Human activity appears to intensify from the Neolithic period onwards suggesting that the landscape was already well utilised and probably already largely cleared of trees. Our understanding of the later prehistoric through to the Roman and Anglo Saxon periods are based upon sites mostly identified as cropmarks on aerial photographs. Consequently a lot of archaeological field work has concentrated within the river valleys particularly in response to gravel extraction sites.
4.3.3 The river valleys were the focus for arable agriculture during the medieval period and there are numerous villages and towns located here many of which are recorded in Domesday Book (1086), indicating their early origins. Arable agriculture is again dominant within these areas and it is this activity which has revealed the numerous cropmark sites located here.

<table>
<thead>
<tr>
<th>HECA</th>
<th>HECZ</th>
<th>Historic Character</th>
<th>Historic Environment Potential</th>
</tr>
</thead>
<tbody>
<tr>
<td>13g</td>
<td>1, 3 to 13</td>
<td>Mix of historic field systems including formerly medieval open fields, since enclosed as piecemeal enclosure at some point between the late medieval and possibly as late as the late 18th century. The former medieval arable open fields were closely associated with the villages and hamlets within the character area. Landscapes with 18th/19th century origins include three historic parks and gardens as well as watermeadows within the valley.</td>
<td>Historic landscape character, dispersed settlement pattern and watermeadow features survive well. Archaeological potential within river valleys and associated with settlement.</td>
</tr>
</tbody>
</table>

Map 3: HER data (excluding findspots and documentary evidence) for HECA 13g

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Map 4: Refined HLC map for HECA 13g

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4.4 **HECA 14c (maps 5 to 7)**

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4.4.1 The character areas pre-fixed 14 are located along the Penk and Sow river valleys and lands lying out of the valleys which had largely formed areas of Unenclosed Land by at least the medieval period.

4.4.2 During the 18th/19th century watermeadows were established within the river valleys and many of these survive in varying condition.

4.4.3 Although little archaeological work has been carried out there is a high potential for prehistoric to Saxon archaeological deposits to be sealed beneath the alluvium in the river valleys, as has been proven to be the case in the Trent Valley in eastern Staffordshire.

<table>
<thead>
<tr>
<th>HECA</th>
<th>HECZ</th>
<th>Historic Character</th>
<th>Historic Environment Potential</th>
</tr>
</thead>
<tbody>
<tr>
<td>14c</td>
<td>2</td>
<td>Dominated by the river valleys of the Sow and Penk. There is also the late 18th century Staffordshire &amp; Worcestershire canal. Several historic bridge cross both rivers and canal. Surviving 18th/19th century watermeadows lie throughout the character area.</td>
<td>There is high potential for prehistoric and later archaeological remains to survive sealed beneath the alluvium in the river valleys. There are also well preserved watermeadows throughout the character area.</td>
</tr>
</tbody>
</table>
Map 6: HER data (excluding findspots and documentary evidence) for HECA 14c

Map 7: Refined HLC map for HECA 14c
5. Summary Results of the Haywoods HECZS

5.1 The project was scored on various categories and a final value was calculated (see Appendix 1). The results of the assessment (the total score) for each HECA can be seen in map 9.

5.2 The Haywood’s Historic Environment Character Assessment is dominated by the Grade I Registered Park and Garden of Shugborough which is synonymous with HHECZ 1 and lies to the south west of the project area. The assessment identified this HHECZ as having the highest value in terms of surviving and potential historic environment assets (see map 9). The other zones which scored highly included the historic cores of Great Haywood (HHECZ 5), Little Haywood (HHECZ 8) and Colwich (HHECZ 11). HHECZ 7, lying to the west and north of Little Haywood and HHECZ 12, lying to the east of Colwich were also zones where the historic environment would be sensitive to large and medium scale change. The historic landscape character of both of these zones originated from former arable open fields\(^1\) of medieval origin, which continue to be legible within the current landscape in the form of post medieval piecemeal enclosure. These field systems were closely associated

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\(^1\) Open field: An area of arable land with common rights after harvest or while fallow. Usually without internal divisions (hedges, walls or fences). (Scope note reproduced from the Thesaurus of Monument Types by kind permission of English Heritage © 2009)
with the historic settlements within the project area. The zones identified as having the least impact upon the historic environment lie to the north east (HHECZ 6) and north west (HHECZ 3) of Great Haywood and to the east of Little Haywood (HHECZ 13) where the field systems have been impacted by the removal of field boundaries during the 20th century.

5.3 However, even in the zones where the scores are low there are still likely to be impacts upon particular aspects of the historic environment in these zones and mitigation strategies may be required should development proceed. The HHECZ reports in Appendix 3 provide summaries of the historic environment considerations recommended for each zone. The scores for each of the HHECZs are set out in Table 1.

<table>
<thead>
<tr>
<th>HHECZ</th>
<th>Overall Value</th>
</tr>
</thead>
<tbody>
<tr>
<td>1  Shugborough</td>
<td>21</td>
</tr>
<tr>
<td>2  Trent Valley north west of Shugborough</td>
<td>16</td>
</tr>
<tr>
<td>3  North of Great Haywood</td>
<td>15</td>
</tr>
<tr>
<td>4  Great Haywood expansion</td>
<td>7</td>
</tr>
<tr>
<td>5  Historic core of Great Haywood</td>
<td>17</td>
</tr>
<tr>
<td>6  North east of Great Haywood</td>
<td>10</td>
</tr>
<tr>
<td>7  Coley and north of Little Haywood</td>
<td>17</td>
</tr>
<tr>
<td>8  Historic core of Little Haywood</td>
<td>17</td>
</tr>
<tr>
<td>9  South of Little Haywood and Colwich</td>
<td>15</td>
</tr>
<tr>
<td>10 Little Haywood and Colwich expansion</td>
<td>8</td>
</tr>
<tr>
<td>11 Historic core of Colwich</td>
<td>17</td>
</tr>
<tr>
<td>12 East of Colwich</td>
<td>17</td>
</tr>
<tr>
<td>13 East of Little Haywood</td>
<td>12</td>
</tr>
</tbody>
</table>

Table 1: HHECZ values

Please see the text for each HHECZ’s in Appendix 3.
Map 9: The total scores for the HEA

Legend

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## 6. Glossary

<table>
<thead>
<tr>
<th>Term</th>
<th>Definition</th>
</tr>
</thead>
<tbody>
<tr>
<td>Anglo-Saxon</td>
<td>Period dating between 410 AD and 1065 AD</td>
</tr>
<tr>
<td>Assart</td>
<td>A piece of forest land converted into arable *</td>
</tr>
<tr>
<td>Bronze Age</td>
<td>Period dating between 2350 BC to 701 BC</td>
</tr>
<tr>
<td>Cropmark</td>
<td>Monument visible as a mark in standing crops, parchmarks or soilmarks, but where no subsurface deposits have been proven eg by excavation or other ground disturbance *</td>
</tr>
<tr>
<td>Earthwork</td>
<td>Monument existing as an upstanding earthwork, ditch or artificial watercourse, or as a low stone built feature *</td>
</tr>
<tr>
<td>Iron Age</td>
<td>Period dating between 800 BC to 42 AD</td>
</tr>
<tr>
<td>Staffordshire HER</td>
<td>Staffordshire Historic Environment Record (held by Staffordshire County Council)</td>
</tr>
<tr>
<td>Lodge</td>
<td>A small building, often inhabited by a gatekeeper, gamekeeper or similar *</td>
</tr>
<tr>
<td>Mansio</td>
<td>A type of Roman lodging house, frequently sited near the town gate *</td>
</tr>
<tr>
<td>Mesolithic</td>
<td>Period dating between 10,000 BC to 4,001 BC</td>
</tr>
<tr>
<td>Moat</td>
<td>A wide ditch surrounding a building, usually filled with water *</td>
</tr>
<tr>
<td>Neolithic</td>
<td>Period dating between 4,000 BC to 2,351 BC</td>
</tr>
<tr>
<td>Open Field</td>
<td>An area of arable land with common rights after harvest or while fallow. Usually without internal divisions (hedges, walls or fences).*</td>
</tr>
<tr>
<td>Palaeolithic</td>
<td>Period dating between 500,000 BC to 10,001 BC</td>
</tr>
<tr>
<td>Roman</td>
<td>Period dating between 43 AD to 409 AD</td>
</tr>
<tr>
<td>VCH</td>
<td>Victoria County History for Staffordshire – copies located within the Staffordshire HER</td>
</tr>
<tr>
<td>Warren</td>
<td>An area used for the breeding and rearing of rabbits *</td>
</tr>
<tr>
<td>Warrener</td>
<td>The keeper of the Warren</td>
</tr>
</tbody>
</table>

* Scope note reproduced from the Thesaurus of Monument Types by kind permission of English Heritage. © 2008 English Heritage
7. Bibliography


Essex County Council (nd.). *Rochford District historic environment characterisation project*. Unpublished report.

Gelling, M. 1983. ‘Some thoughts on Staffordshire place-names’ in *North Staffordshire Journal of Field Studies volume 21*.


Midgley, L. M. & Donaldson, B. 1959. ‘Castle Church’ in *The Victoria Counties History of Staffordshire volume 5*. Oxford University Press


middle ages: contrasts, contacts and interconnections, 1100 – 1500. Maney Publishing (Leeds).


Appendix 1: The scoring of Historic Environment Character Zones (adapted from Essex County Council)

Essex County Council based scoring upon the system used by the English Heritage Monuments Protection Programme (MPP). The system was adapted to consider broader landscapes.

They used the following seven criteria:

- Diversity of historic environment assets
- Survival
- Documentation
- Group Value Association
- Potential
- Sensitivity to change
- Amenity Value

Each of the criteria has been scored for each of the zones with a rating of 1, 2 and 3, with 1 being the lowest.

**Survival**

This relates to the state of completeness of the range of HEAs within the character zone. The zone may be relatively well preserved or it may have been disturbed by particular land-use/development and/or erosion. Even where such factors have adversely affected assets within a zone there may be potential for well preserved but deeply buried deposits.

1 = Zone extensively disturbed by for instance quarrying or development. The likelihood is that whilst many of the assets have been disturbed or destroyed there is the potential for survival in some areas or of some types of asset.

2 = Zone has moderate disturbance, but there are few known assets, or where there are many known assets but there has been some adverse effects from, for instance, development, quarrying or ploughing.

3 = Zone contains little disturbance and known assets which are well preserved.

**Potential**

The potential is assessed with reference to the expected average circumstances within the zone. The score considers the nature of the HEAs based on current evidence and indicates the likelihood of further assets being present.

1 = The potential for surviving HEAs within the zone has been significantly reduced e.g. by quarrying or development

2 = There are limited known HEAs however the landscape has not been significantly disturbed and current lack of knowledge is probably the result of lack of investigation rather than poor preservation
3 = Current evidence and little disturbance indicates that a range of high quality assets probably survive within the zone or there is a high potential for deeply stratified deposits to survive.

**Documentation**

The level of documentation for a zone reflects the extent of investigations that have taken place. HER data includes grey literature, find spots, the Domesday survey and broad brush county wide surveys, such as that on the Historic Farmsteads. Other surveys are separated out as having only been undertaken in certain parts of the county or within certain landscape types.

1 = Little or no documentation

2 = A range of documentation including field work, historical documentation, aerial photography

3 = A wide range of documentation

**Diversity of historic environment assets**

This indicates the range of HEAs within the zone, which may be chronologically diverse. A zone with many would score highly.

1 = Very few known assets or many assets of a limited range of categories

2 = Contains a range of assets of different date and character

3 = Contains a wide range of assets both in character and date.

**Group Value Association**

Two forms of association are considered either HEAs of a similar nature or HEAs of a similar date.

1 = Contains few HEAs of a similar date or nature

2 = Contains a limited range of HEAs which are related or of a similar date

3 = Contains a range of HEAs which are related such as settlements with well preserved field systems.

**Amenity Value**

Relates to the actual and/or potential amenity value of the historic environment of the zone and this is indicated in the description box. If there are specific elements which would warrant enhancement these are also indicated in the description box. The score may relate to uniqueness, historical associations, key landmarks, good access, and interest for visitors and educational value etc.
1 = The historic environment does not lend itself to display or visitor attraction. Current knowledge gives limited potential for the historic environment to play a significant role in creating a definable and promotable identity to the area.

2 = The historic environment could or does help to define a sense of place for the area. There may be specific elements which are, or could be, promoted such as woodlands, castles etc.

3 = The historic environment plays or could play a key role in the zones sense of place for the local people and visitors. Contains assets which, are or could be, promoted for the benefit of local people and visitors.

**Sensitivity to Change**

Each HEZ is assessed with regard to the sensitivity of the area to medium to large scale development; specifically housing expansion. The score is an indication of the vulnerability of the HEAs within the zone to this type of change. A lack of sensitivity should not be taken as an indication that no historic environment mitigation would be required to accommodate development.

1 = The historic environment of the zone could accommodate medium to large scale development; however, specific HEAs may suffer adverse effects.

2 = Medium to large scale development is likely to have a moderate impact on the historic environment character of the zone.

3 = The zones historic environment is highly sensitive to medium to large scale development.